

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07
NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00
SAJ-01 DODE-00 CU-02 MCT-01 BIB-01 DHA-02 VO-03 SCA-01
PPT-01 EB-07 COME-00 FRB-03 /081 W
-----141738Z 044889 /43

R 141652Z JAN 77
FM AMEMBASSY BONN
TO SECSTATE WASHDC 4722
INFO USMISSION NATO BRUSSELS
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY BRUSSELS
AMEMBASSY THE HAGUE
AMEMBASSY LUXEMBOURG
AMEMBASSY DUBLIN
AMEMBASSY COPENHAGEN
AMEMBASSY BELGRADE
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY MOSCOW
AMEMBASSY PRAGUE
AMEMBASSY SOFIA
AMEMBASSY WARSAW
AMEMBASSY BERLIN
USMISSION USBERLIN

C O N F I D E N T I A L SECTION 01 OF 02 BONN 00812

E.O. 11652: GDS
TAGS: CSCE, GW
SUBJECT: CSCE: INFORMAL FRG REACTION TO U.S. PROPOSALS

REF: STATE 304584

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1. FONOFF CSCE DIRECTOR VON GROLL PROVIDED US ON JAN.
13 WITH AN INFORMAL, WORKING-LEVEL REACTION TO THE SIX
U.S. PROPOSALS CONTAINED REFTEL. VON GROLL EMPHASIZED
THAT THIS REACTION WAS INFORMAL AND THAT HE HAD NOT YET
GIVEN ANY INSTRUCTIONS TO THE FRG NATO MISSION.

2. VON GROLL COMMENTED AS FOLLOWS ON THE PROPOSALS:

(A) BOOK AND RECORD SHOPS IN CAPITALS. HE THOUGHT THERE WAS NO CHANCE THIS PROPOSAL WOULD BE ACCEPTED, ESPECIALLY BY THE SOVIET UNION. VON GROLL REFERRED TO THE ABORTIVE ATTEMPT BY THE FRENCH TO OBTAIN PERMISSION TO OPEN READING ROOMS. HE THOUGHT THE ONLY POSSIBLE WAY THE SOVIETS MIGHT AGREE WOULD BE IF THE BOOKSHOPS ACCEPTED CENSORSHIP, SOMETHING WHICH WAS OBVIOUSLY UNDESIRABLE. VON GROLL ALSO THOUGHT THAT THE QUESTION OF RECIPROCITY MIGHT CREATE PROBLEMS FOR SOME WESTERN STATES. IN THIS CONNECTION HE REFERRED TO THE COVERT FUNDING OF VARIOUS INTELLIGENCE FRONT OPERATIONS IN WESTERN COUNTRIES BY THE SOVIET UNION.

(B) RIGHTS OF PROSPECTIVE EMIGRANTS. VON GROLL THOUGHT THERE WOULD NOT BE MUCH OF A CHANCE FOR ACCEPTANCE OF THIS PROPOSAL. IN FACT, HE SAID, THIS PROPOSAL MIGHT MAKE IT EVEN MORE DIFFICULT FOR PROSPECTIVE EMIGRANTS TO HAVE THEIR CASES CONSIDERED, SINCE EASTERN AUTHORITIES MIGHT ATTEMPT TO FORECLOSE EARLY ANY CONSIDERATION OF CASES WHICH MIGHT RESULT IN REFUSALS. VON GROLL ALSO FORESAW THE POSSIBILITY OF A COUNTERPROPOSAL BY THE EAST FOR WESTERN STATES TO PROVIDE REASONS FOR VISA REFUSALS. WE POINTED OUT THAT, IN THE CASE OF THE U.S., THE GROUNDS FOR REFUSAL WERE SET FORTH IN THE 1952 IMMIGRATION AND NATURALIZATION ACT AND WERE COMMUNICATED TO THE APPLICANT. VON GROLL STATED THAT FRG VISA REFUSAL PROCEDURES WERE BASED ON REGULATION RATHER THAN LAW AND THE REASONS FOR REFUSAL WERE CONFIDENTIAL

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NOT NECESSARILY COMMUNICATED. REGARDING UNREASONABLE DUTIES ON GIFTS, VON GROLL AGREED THAT THE SOVIETS REQUIRED HIGH AMOUNTS. AS FOR PLACING NO OBSTACLES ON SENDING OR RECEIVING MAIL, HE REFERRED TO A COMPARABLE PROPOSAL PUT FORWARD IN GENEVA BY THE DUTCH WHICH WAS NOT ACCEPTED.

(C) ELIMINATE CURRENCY EXCHANGE REQUIREMENTS. VON GROLL AGREED THAT THIS PROPOSAL HAD POSSIBILITIES. HOWEVER, HE THOUGHT ITS VALUE MIGHT BE LIMITED ONLY TO THE SOVIET UNION, SINCE THE USSR REQUIRED LARGE AMOUNTS OF MONEY TO BE EXCHANGED BECAUSE OF THE EXORBITANT PRICES CHARGED TO WESTERNERS FOR ACCOMMODATIONS. VON GROLL POINTED OUT THIS WAS NOT NECESSARILY THE CASE IN OTHER EASTERN EUROPEAN COUNTRIES.

(D) ELIMINATION OF JAMMING. VON GROLL WAS NOT SANGUINE THAT ANY AGREEMENT WAS POSSIBLE IN THIS AREA. HE SAID THE FINAL ACT TEXT COULD BE INTERPRETED IN

VARIOUS WAYS AND THAT THE LANGUAGE ITSELF WAS
UNFORTUNATE. VON GROLL REFERRED SPECIFICALLY TO THE
FINAL SENTENCE UNDER THE "FILMED AND BROADCAST INFOR-
MATION" SECTION WHICH READS AS FOLLOWS:

"THE PARTICIPATING STATES NOTE THE EXPANSION IN
THE DISSEMINATION OF INFORMATION BROADCAST BY RADIO, AND

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AMEMBASSY BERLIN

USMISSION USBERLIN

C O N F I D E N T I A L SECTION 02 OF 02 BONN 00812

EXPRESS THE HOPE FOR THE CONTINUATION OF THIS PROCESS,
SO AS TO MEET THE INTEREST OF MUTUAL UNDERSTANDING AMONG
PEOPLES AND THE AIMS SET FORTH BY THIS CONFERENCE." VON
GROLL SAID THAT THE PHRASES "MEET THE INTEREST OF MUTUAL
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UNDERSTANDING" AND "THE AIMS SET FORTH BY THIS CONFER-
ENCE" PROVIDED FERTILE GROUND FOR
CONFLICTING INTERPRETATIONS.

(E) EXCHANGE OF LIVE TV BROADCASTS. VON GROLL WAS
FAVORABLY INCLINED TOWARD THIS PROPOSAL. HE CITED THE
RECENT HUNGARIAN EXAMPLE AND REFERRED TO A SUNDAY MORNING
NEWS PROGRAM TELECAST IN THE FRG IN WHICH FOREIGN JOUR-
NALISTS PARTICIPATED. HE SAID THE FRG HAD INVESTIGATED
THE TECHNICAL ASPECTS OF THIS PROBLEM AND CONCLUDED THAT
IT WOULD NOT BE EASY TO ORGANIZE. HE POINTED OUT THAT,
TO BE SUCCESSFUL, SUCH BROADCASTS SHOULD BE SEEN PRAC-
TICALLY EVERYWHERE SIMULTANEOUSLY.

(F) RESOLUTION ON TERRORISM. VON GROLL NOTED THAT
THE FRG HAD UNDERTAKEN A RECENT INITIATIVE AT THE UN ON
TERRORISM AND WAS INTERESTED IN ACHIEVING PROGRESS ON THE
PROBLEM. HE SAID THE QUESTION OF TERRORISM WAS LINKED TO
THE FINAL ACT VIA THE SIXTH PRINCIPLE. HE POINTED OUT,
HOWEVER, THAT THERE WAS A QUESTION WHETHER AN APPROPRIATE
RESOLUTION ON TERRORISM COULD BE WORKED OUT AT BELGRADE.
VON GROLL THOUGHT IT WOULD BE DIFFICULT TO OBTAIN SUCH A
RESOLUTION AND THAT THE CHARACTER OF THE BELGRADE MEETING
MIGHT BE CHANGED IF RESOLUTIONS WERE SOUGHT. HE SAID ONE
APPROACH TO THE PROBLEM MIGHT BE TO PROPOSE CONVENING
AN EXPERT GROUP TO WORK ON THE ISSUE, CITING THE SIXTH
PRINCIPLE AS THE TERMS OF REFERENCE.

3. COMMENT: VON GROLL PROVIDED US WITH THE ABOVE OBSER-
VATIONS BASED ON A PAPER FROM WHICH HE READ. HE DID
NOT SAY WHETHER THE U.S. PROPOSALS HAD BEEN DISCUSSED BY
THE NINE.
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Message Attributes

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